

Message Text

LIMITED OFFICIAL USE

PAGE 01 TEHRAN 03125 01 OF 02 221315Z

53

ACTION IO-14

INFO OCT-01 EUR-25 NEA-10 ISO-00 H-03 PRS-01 AID-20

CIAE-00 COME-00 EB-11 FRB-02 INR-10 NSAE-00 RSC-01

XMB-07 OPIC-12 SP-03 CIEP-02 LAB-06 SIL-01 OMB-01

AGR-20 SWF-02 CU-04 SCI-06 AEC-11 DRC-01 L-03 TRSY-11

NSC-07 SS-20 STR-08 CEA-02 /225 W
----- 010819

R 221114Z APR 74

FM AMEMBASSY TEHRAN

TO SECSTATE WASHDC 6182

INFO USMISSION USUN NEW YORK

USMISSION GENEVA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY VIENNA

AMCONSUL MONTREAL

LIMITED OFFICIAL USE SECTION 1 OF 2 TEHRAN 3125

PARIS FOR UNESCO; ROME FOR FODAG; VIENNA FOR UNIDO; MONTREAL
FOR ICAO; VIENNA FOR IAEA

E.O. 11652: N/A

TAGS: EAID, UNDP

SUBJECT: CERP 0008 - EVALUATION OF UN ASSISTANCE PROGRAMS

REF: A. STATE 42239; B. STATE 6800; C. TEHRAN A-074 4/30/73;
D. TEHRAN 1957 3/28/73; E. TEHRAN A-066 4/27/72

1. SUMMARY: UNDP RESREP AND IRANIAN COUNTERPART EFFECTIVELY AND
FIRMLY COORDINATE ALL UN SYSTEM TECHNICAL ASSISTANCE AND ALSO
ASSURE ADEQUATE CORRELATION OF BILATERAL TA. ANNUAL REVIEW IS
PRESENTLY BEING CONDUCTED, WITH ALL PARTIES EXPRESSING ENTHUSIASM
FOR EDUCATIONAL VALUE OF THE PROCESS, WHICH WILL BE CONCLUDED BY
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 TEHRAN 03125 01 OF 02 221315Z

JUNE. UNTIL THAT TIME IT IS DIFFICULT TO DISCUSS VALUE OF PARTICULAR

PROJECTS. ALL PROJECTS REVIEWED UP TO THIS TIME ARE CONSIDERED SOUND BY ALL THREE PARTIES IN TRIPARTITE REVIEW PROCESS. FOLLOW-UP ACTION: (A) ATMOSPHERE APPEARS GOOD HERE FOR INCREASED COST-SHARING BY GOI AND INCREASED GOI VOLUNTARY CONTRIBUTIONS TO UNDP. WE DO NOT FEEL USG NEEDS TO PUSH ON THIS POINT AT PRESENT. (B) MAIN WEAKNESS OF UNDP PROGRAMS HERE AT PRESENT IS FAILURE BY UN AGENCIES' HEADQUARTERS TO RECRUIT AND DELIVER REQUIRED EXPERTS. END SUMMARY.

2. THE FOLLOWING COMMENTS FOLLOW THE FORMAT OF REF A: (A) NO CHANGE. RESREP SHALLON (US) CONTINUES TO BE HELD IN HIGHEST ESTEEM BY GOI OFFICIALS AND HIS UN COLLEAGUES HERE. SO FAR AS WE CAN TELL, MR. SHALLON'S RELATIONSHIP WITH UN AGENCY HEADQUARTERS ARE ALSO EXCELLENT. ALL UN AGENCIES PARTICIPATE TO EXTENT NECESSARY IN COUNTRY PROGRAMMING, AND RESREP IS UNQUESTIONABLY THE LEADER OF THE PROGRAMMING PROCESS. (B) KEY POINT OF COORDINATION IS MRS. NAHVI, COORDINATOR OF TECHNICAL ASSISTANCE, MFA. MRS. NAHVI AND HER STAFF, THOUGH NOW LOCATED IN MFA, ARE PLAN AND BUDGET ORGANIZATION EMPLOYEES AND RETAIN CLOSE CONTACTS WITH PBO. MRS. NAHVI, WHO HAS RANK OF DIRECTOR GENERAL (THE LEVEL BELOW UNDERSECRETARY IN THE IRANIAN SYSTEM), MUST SIGN OFF ON ALL TECHNICAL ASSISTANCE PROPOSALS. SHE TOLD EMBOFF THAT SHE AND RESREP SHALLON "SEND EACH OTHER COPIES OF EVERYTHING". SHE PARTICIPATES IN WEEKLY MEETING OF UN AGENCIES CHAIRED BY RESREP. BOTH RESREP AND MRS. NAHVI FEEL THAT FEARED DELETERIOUS EFFECTS ON COORDINATION OF REMOVAL OF OPERATIONAL RESPONSIBILITIES FROM OLD PLAN ORGANIZATION HAVE NOT MATERIALIZED. RESREP, HOWEVER, FEELS THAT COORDINATION HEAVILY DEPENDENT ON MRS. NAHVI, WHO IS HELD IN HIGH REGARD THROUGHOUT GOI. MRS. NAHVI BELIEVES RELATIONSHIP OF HER OFFICE WITH OPERATIONAL MINISTRIES IS NOW MORE SATISFACTORY, AND THAT MINISTRIES HAVE RESPONDED TO INCREASED RESPONSIBILITY BY PLANNING AND EVALUATING THEIR OWN REQUESTS MORE VIGOROUSLY AND BY CLOSER ATTENTION TO PROGRESS AND EXECUTION OF TA PROJECTS. MRS. NAHVI INDICATED THAT EACH MINISTRY, WHILE IT PROVIDES COUNTERPART FUNDS FOR TA PROGRAMS, MUST STILL COMPETE WITH OTHER MINISTRIES FOR SCARCE OUTSIDE RESOURCES AND CONVINCE MRS. NAHVI AND RESREP THAT ITS PROJECTS ARE BETTER CONCEIVED AND MORE IMPORTANT IN TERMS OF FIFTH PLAN PRIORITIES THAN THOSE OF OTHER MINISTRIES. AS RESULT OF THIS AND OF CAREFULLY DESIGNED PROJECT PROPOSAL QUESTIONNAIRE THAT MINISTRIES MUST SUBMIT TO HER OFFICE, MRS. NAHVI FEELS THAT QUALITY OF MINISTRIES' PROPOSALS HAS IMPROVED MARKEDLY. GIVEN IRAN'S NEW ECONOMIC CIRCUMSTANCES, NEW PROBLEMS MAY ARISE IN PRESERVING COORDINATION OF MULTILATERAL AND BILATERAL ASSISTANCE, BRITISH AND GERMAN EMBOFFS HAVE INDICATED TO US THAT THEIR GOVERNMENTS FEEL IT NO LONGER APPROPRIATE TO DONATE TA TO IRAN. THUS SOMETHING AKIN TO PRESENT AGREEMENT BETWEEN GOI'S MINAG AND USDOA MAY BECOME MORE COMMON. IF THIS OCCURS, BILATERAL/MULTILATERAL COORDINATION MAY BREAK DOWN UNLESS GOI CHANGES ITS INTERNAL PROCEDURES TO GIVE MRS. NAHVI'S OFFICE COORDINATION AUTHORITY OVER INTERNALLY - AS WELL AS

LIMITED OFFICIAL USE

PAGE 03 TEHRAN 03125 01 OF 02 221315Z

CUMSTANCES, NEW PROBLEMS MAY ARISE IN PRESERVING COORDINATION OF MULTILATERAL AND BILATERAL ASSISTANCE, BRITISH AND GERMAN EMBOFFS HAVE INDICATED TO US THAT THEIR GOVERNMENTS FEEL IT NO LONGER APPROPRIATE TO DONATE TA TO IRAN. THUS SOMETHING AKIN TO PRESENT AGREEMENT BETWEEN GOI'S MINAG AND USDOA MAY BECOME MORE COMMON. IF THIS OCCURS, BILATERAL/MULTILATERAL COORDINATION MAY BREAK DOWN UNLESS GOI CHANGES ITS INTERNAL PROCEDURES TO GIVE MRS. NAHVI'S OFFICE COORDINATION AUTHORITY OVER INTERNALLY - AS WELL AS

EXTERNALLY - FINANCED TECHNICAL ASSISTANCE. RESREP BELIEVES GOI
TENDING TO MOVE IN THIS DIRECTION. ANOTHER QUESTION OF COORDINATION
INVOLVES INTERNATIONAL LENDING AND TRADE, WHICH ARE RESPONSIBILITIES
OF MINFINANCE AND MINECONOMY, RESPECTIVELY. THESE ACTIVITIES, WHICH
ARE LOOSELY COORDINATED THROUGH MINISTERIAL COMMITTEE COMPOSED OF
MINISTERS OF FOREIGN AFFAIRS, ECONOMICS, FINANCE, AND PLANNING AND
BUDGET,
SOMETIMES HAVE RELATION TO INTERNATIONAL TECHNICAL ASSISTANCE
AND SHOULD PERHAPS BE BETTER COORDINATED WITH IT. EMBASSY DOES NOT
FEEL, HOWEVER, THAT THIS IS SIGNIFICANT PROBLEM AT PRESENT. FOR
EXAMPLE, RESIDENT IBRD AGRICULTURE TEAM COORDINATES CLOSELY WITH
UNDP ON DEVELOPMENT OF LOAN PROPOSALS, BUT UNDP HAS HAD NO ROLE
IN ACTUAL LOAN NEGOTIATIONS, AND IS SELDOM USED BY IBRD IN IMPLE-
MENTATION OF TA PORTIONS OF IBRD LOANS. AN EXCEPTION TO LATTER IS
UNESCO PROVISION OF TA SERVICES UNDER AN IBRD EDUCATION LOAN.
UNESCO EDUCATION TEAM UNDER THIS LOAN IS HEADED BY MURRAY CHASE
OF US AND THIS ARRANGEMENT APPEARS TO BE WORKING OUT VERY WELL.

(C) AND (F) T
E E E E E E E

ADP000
LIMITED OFFICIAL USE

PAGE 01 TEHRAN 03125 02 OF 02 221500Z

53
ACTION IO-14

INFO OCT-01 EUR-25 NEA-10 ISO-00 TRSY-11 L-03 H-03 PRS-01

AGR-20 SWF-02 CU-04 SCI-06 AEC-11 AID-20 CIAE-00

COME-00 EB-11 FRB-02 INR-10 NSAE-00 RSC-01 XMB-07

OPIC-12 SP-03 CIEP-02 LAB-06 SIL-01 OMB-01 NSC-07

SS-20 STR-08 CEA-02 DRC-01 /225 W
----- 011859

R 221245Z APR 74
FM AMEMBASSY TEHRAN
TO SECSTATE WASHDC 6183
INFO USMISSION USUN NEW YORK
USMISSION GENEVA
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY VIENNA
AMCONSUL MONTREAL

LIMITED OFFICIAL USE FINAL SECTION OF 2 TEHRAN 3125

PARIS FOR UNESCO; ROME FOR FODAG; VIENNA FOR UNIDO; MONTREAL FOR
ICAO; VIENNA FOR IAEA

WHICH PROVIDES TRAINING OF FARM CORPORATION MANAGERS AND PERSONNEL;
(2) ASSISTANCE TO THE IMPERIAL AERO CLUB OF IRAN (IRA/71/541),
WHICH IS TRAINING CIVILIAN AIRCRAFT MAINTENANCE MECHANICS; (3) TELE-
COMMUNICATIONS TRAINING CENTRE (IRA/71/522), WHICH IS PROVIDING
VITALLY NEEDED TRAINED MANPOWER FOR IRAN'S RAPIDLY EXPANDING TELE-
COMMUNICATIONS NETWORK; AND (4) CENTRE FOR AGRICULTURAL MARKETING
DEVELOPMENT (IRA/70/532), WHICH IS SEEKING TO IMPROVE MARKETING OF
FARM PRODUCTS. AN EXTREMELY PROMISING PROJECT IS THE IN-SERVICE
TRAINING PROGRAMME FOR REGIONAL DEVELOPMENT, WHICH IS ATTEMPTING
TO DEVELOP PROGRAMS AND TEACHING MATERIALS TO PROVIDE PROVINCIAL
OFFICIALS THE NECESSARY EXPERTISE TO PROGRAM AND SPEND AMOUNTS OF
MONEY NOW ALLOCATED TO THEM BY THE CENTRAL GOVERNMENT UNDER THE
LIMITED OFFICIAL USE
LIMITED OFFICIAL USE

PAGE 02 TEHRAN 03125 02 OF 02 221500Z

FIFTH DEVELOPMENT PLAN. EXAMPLES OF SOMEWHAT WEAK PROJECTS WHICH
THE THREE PARTIES ARE ATTEMPTING TO IMPROVE ARE (1) HOTEL/TOURISM
PERSONNEL TRAINING (IRA/71/539) AND (2) DEVELOPMENT OF THE CASPIAN
FORESTS (IRA/66/519). PROBLEM WITH LATTER IS THAT WHILE IT WAS
DEVELOPED AS MODEL FOREST EXPLOITATION DEMONSTRATION PROJECT
(WITH MOST OF INVESTMENT ALREADY MADE), IT HAS NOT TO DATE BEEN
ADEQUATELY USED FOR DEMONSTRATION. (\$) EMBOFF DISCUSSED CONTENTS
OF A-1149 (1/1174) AND AIDTO CIRCULAR A-676 (6/4/73) WITH RESREP,
WHO AGREED TO PROVIDE ADVANCE COPIES OF NEW PROPOSALS. EMBOFF HAS
ONE IN HAND (DESCRIBED BY RESREP AS FIRST UNDER NEW APPROVAL PRO-
CEDURES) WHICH WE WILL FORWARD AND COMMENT ON ASAP.

(E) MOSTLY COVERED IN (C) AND (F) ABOVE. COMMENT IN LAST YEAR'S
EVALUATION (REF C) PARA 2D REMAINS VALID, BUT GOI IS IN GENERAL,
TRYING HARD.

(F) COVERED ABOVE.

(G) FOLLOW-UP WITH UNDP AND EXECUTING AGENCIES: (1) WITH ONE EXCEP-
TION, UNDP RESREP AND GOI FEEL UNDP OFFICE HERE IS WELL EQUIPPED
EFFICIENTLY TO ADMINISTER CONSIDERABLY LARGER PROGRAM, BUT RECRUIT-
MENT DELIVERY OF QUALIFIED PERSONNEL BY UN AGENCIES IS LAGGING BE-
HIND. RESREP SAID UNDP ADMINISTRATOR PETERSON IS AWARE OF AND CON-
CERNED ABOUT THIS PROBLEM. USG SHOULD SEEK WAYS TO ASSIST UNDP IN
OVERCOMING THIS DIFFICULTY, IF POSSIBLE. (2) EXCEPTION MENTIONED
ABOVE IS NEED FOR ONE MORE PROFESSIONAL TO HANDLE UNESCO AFFAIRS.
RESREP ASKED UNESCO TO PROVIDE ONE PROFESSIONAL FOR HIS STAFF. IN-
STEAD, UNESCO DECIDED TO REESTABLISH POSITION OF UNESCO "CHIEF OF
MISSION" IN TEHRAN. EMBASSY BELIEVES THIS WOULD BE MOST UNFORTUNATE
AS IT MIGHT ACCENTUATE UNESCO TENDENCY, PRESENTLY UNDER CONTROL,
TO GO ITS OWN WAY. EMBASSY RECOMMENDS USG SUPPORT RESREP'S RECOM-
MENDATION THAT ONE UNESCO PROFESSIONAL, PREFERABLY WITH BACKGROUND
ON CULTURAL AFFAIRS SIDE, BE ASSIGNED TO RESREP'S STAFF. (3) COSTS:
RESREP FEELS ATMOSPHERE IS GOOD HERE FOR IRAN TO BECOME NET DONOR
TO UNDP SYSTEM THROUGH COMBINATION OF INCREASED COST SHARING AND
INCREASED VOLUNTARY CONTRIBUTIONS TO UNDP. (PRESUME PERTINENT
OFFICES IN DEPT HAVE DETAILS IRANIAN COST SHARING. IF NOT, PLEASE

ADVISE AND WE WILL FURNISH). FOR EXAMPLE, RESREP INDICATES HE HAS RECEIVED \$10 MILLION IN NEW PROPOSALS. HE SAID (IN CONFIDENCE) THAT HE EXPECTS THAT ANNUAL TRIPARTITE REVIEW PROCESS WILL FIND "SAVINGS" THROUGH RECASTING OR ELIMINATION OF WEAK PROJECTS OF SOME LIMITED OFFICIAL USE
LIMITED OFFICIAL USE

PAGE 03 TEHRAN 03125 02 OF 02 221500Z

\$1 MILLION, THAT SOME \$5 MILLION OF THE NEW PROPOSALS WILL BE ELIMINATED LOCALLY, AND THAT REQUIRED \$4 MILLION OR SO WILL BE PROVIDED BY GOI. RESREP IS NO LONGER WORRIED THAT HIGH COST SHARING PROPORTION WILL REDUCE UNDP ROLE TO THAT OF PAID CONSULTANT (CF. REF C). HE INDICATED THAT WHILE WORKING-LEVEL GOI OFFICIALS, REGARDLESS OF COST-SHARING PROPORTIONS IN A PARTICULAR PROJECT, OFTEN QUESTION UNDP ADVICE (IN WHAT RESREP CONSIDERS HEALTHY MANNER), POLICY LEVEL GOI OFFICIALS HAVE GIVEN FULL SUPPORT TO UNDP AND HAVE MADE CLEAR THEY WANT IT TO BE ELEMENT OF DISCIPLINE IN PLANNING AND EXECUTION OF DEVELOPMENT PROGRAMS.

3. FINAL COMMENTS ON CERTAIN ISSUES RAISED IN REF C: (A) REF C, PARA 2.H.: WHILE NO DOUBT REQUESTS FOR ADVISORS SHOULD NOT SUGGEST PREFERRED NATIONALITY, RESREP CLAIMS NO PROBLEM OF SORT MENTIONED IN REF PARA EXISTS HERE. (B) REF C, PARA 2.1. HOST AGENCY FOR WEST ASIA DEVELOPMENT SUPPORT COMMUNICATIONS SERVICE CENTER IN TEHRAN IS NOW MIN INFORMATION, NOT RPT NOT PLAN ORG. (C) REF C, PARA 3: RESREP, CONTRARY TO CONCERN EXPRESSED IN REF PARA, CAN STILL DRAW FREELY ON PLAN AND BUDGET ORGANIZATION AND OTHER GOI AGENCIES FOR INFORMATION AND JUDGEMENTS CONCERNING IRAN'S ECONOMY AND DEVELOPMENT.
HELMS

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TECHNICAL ASSISTANCE, CERP 0008, DEVELOPMENT PROGRAMS, FINANCIAL CONTRIBUTIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 22 APR 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974TEHRAN03125
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D740093-0863
From: TEHRAN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740423/aaaaaumh.tel
Line Count: 254
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: A. STATE 42239; B. STATE 6800; C. TE, HRAN A-074 4/30/73;
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 20 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <20 MAR 2002 by collinp0>; APPROVED <07 MAY 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CERP 0008 - EVALUATION OF UN ASSISTANCE PROGRAMS
TAGS: EAID, IR, UNDP
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005